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# ANTI-DOPING LAWS JUGGLING WITH ATHLETE'S AUTONOMY RIGHTS

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#### ABSTRACT :

This essay examines the intricate relationship between anti-doping laws and athlete rights, providing a critical assessment of how international legal systems strike a balance between individual liberty, privacy, and due process rights and the shared objective of preserving sportsmanship and fairness. Based on human rights standards, international sports law, and constitutional protections, particularly in the Indian legal system, the study looks at how anti-doping enforcement is changing. The study examines how various legal systems interpret and implement anti-doping regulations and whether current practices are consistent with the core values of proportionality, transparency, and dignity through a comparative analysis of jurisdictions such as the US, Germany, Norway, and India. The right to privacy under Article 21 of the Indian Constitution, important rulings like Justice K.S. Puttaswamy v. Union of India, and international precedents from the European Court of Human Rights and the Court of Arbitration for Sport are given particular consideration. The study points out several serious problems with the current anti-doping system, such as overreach, a dearth of impartial adjudication, and disproportionate penalties, particularly for athletes who are more susceptible. It ends with a series of creative, rights-based reforms that support an athlete-centered approach that preserves legal protections without undermining sport's legitimacy. In the end, the study urges a radical change: from monitoring to cooperation, and from punitive control to empowered obedience.

Keywords- Athlete autonomy, anti-doping regulations, privacy rights, sports integrity, comparative sports law, WADA.

# Introduction

Performance-enhancing substance (PES) use has historically been linked to the pursuit of excellence in competitive sports, which has prompted the creation of international anti-doping laws intended to maintain fair play and protect athlete health. Concerns regarding the violation of individual rights, particularly those related to privacy, due process, bodily autonomy, and personal freedom, have grown as a result of the implementation of these regulations. Today's athletes must contend with a paradox: although they are hailed as public personalities and role models, they are also subject to strict anti-doping laws that can violate fundamental human rights<sup>1</sup>. Maintaining the integrity of sport is the main goal of anti-doping initiatives. Through the World Anti-Doping Code (WADC), the World Anti-Doping Agency (WADA) has established standardised international guidelines aimed at preventing the use of drugs and techniques that are prohibited<sup>2</sup>. However, these standards frequently call for intrusive procedures like mandatory sample collection, surprise testing, and whereabouts reporting, which raise significant ethical and legal concerns regarding necessity, proportionality, and legitimacy under international human rights law. This article examines the intricate relationship between anti-doping laws and athlete rights, emphasising the ways in which national and international legal systems seek to strike a balance between upholding individual liberty and safeguarding sports integrity. The study examines whether the current system effectively safeguards athletes' rights while accomplishing its stated objectives by utilising legal analysis, case law, and comparative methodologies from various jurisdictions.

The ethical foundations of anti-doping enforcement, the right to privacy, and the due process principle are all given particular consideration. The main research question is: *Is it possible to successfully pursue anti-doping regulations without jeopardising athletes' fundamental rights*? In the end, the paper makes the case for an anti-doping policy that is more rights-sensitive and upholds the dignity of athletes as well as the integrity of sport.

#### I. The Development of Anti-Doping Laws Throughout History

A. Early Doping Incidents and The responses

<sup>1</sup>Houlihan, B., "Civil Rights, Doping Control and the World Anti-Doping Code", (2004) 7(3) Sport in Society 420.

<sup>2</sup>World Anti-Doping Agency, World Anti-Doping Code 2021, available at https://www.wada-ama.org/en/resources/the-code/world-anti-doping-code-2021 (last visited May 14, 2025).

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Sport doping is not a recent development. While 19th-century cyclists and marathon participants used strychnine and cocaine to fight fatigue, ancient Greek athletes purportedly used herbal stimulants to improve performance<sup>3</sup>. Despite this lengthy history, it wasn't until the middle of the 20th century that official regulatory efforts began to take shape, spurred by a growing number of drug-related deaths and scandals in professional sports. Change was sparked by the amphetamine-related demise of Danish cyclist Knud Enemark Jensen during the 1960 Rome Olympics<sup>4</sup>. The International Olympic Committee (IOC) officially outlawed doping in 1967 after sports governing bodies started enforcing crude drug-testing procedures in response.

# B. The Establishment of the World Anti-Doping Agency (WADA)

After several high-profile scandals, the modern anti-doping movement gained traction in the 1990s. Public trust in regulatory systems was damaged by the 1998 Festina scandal during the Tour de France, in which a whole cycling team was found to have engaged in systematic doping. The fragmented and uneven nature of anti-doping enforcement across sports and nations was made clear by this scandal. The World Anti-Doping Agency (WADA) was established as a result of the First World Conference on Doping in Sport, which was called by the International Olympic Committee in Lausanne in 1999<sup>5</sup>. With the creation of WADA, anti-doping regulations underwent a radical change. Through tools like the UNESCO International Convention against Doping in Sport (2005), it established a standardised international framework that was applicable to all signatories, including governments, sports organisations, and national anti-doping agencies. Consistent enforcement and athlete accountability were made possible by this framework, but it also brought up issues with accountability, transnational governance, and the rule of law.

#### C. The Development of the World Anti-Doping Code

The WADC is the primary document that governs anti-doping activities globally. It lays out guidelines for testing and investigations, defines substances and procedures that are prohibited, and specifies penalties for infractions. In order to accommodate new developments in science and legal issues, the Code has been revised multiple times, most recently in 2021 and again in 2009 and 2015<sup>6</sup>. The "whereabouts" requirement, which requires top athletes to report their location every day and be available for testing outside of competition, is one of its most contentious clauses<sup>7</sup>. Such measures have been criticised for their intrusiveness and the emotional strain that they place on athletes, despite their intended deterrent effect on doping<sup>8</sup>. These provisions have been contested in several court cases. In *COE v. WADA (Court of Arbitration for Sport [CAS], 2007)*, for instance, the tribunal recognised the necessity of proportionality and procedural fairness while maintaining the validity of WADA's testing standards. Cases like *Claudia Pechstein v. Switzerland (ECtHR, 2018)* and *Katusha Team v. UCI (CAS 2011/A/2322)* have further advanced jurisprudence on the tension between athlete rights and anti-doping enforcement, particularly with regard to due process and access to independent judicial bodies<sup>91011</sup>.

#### Legal Framework Governing Anti-Doping

The most important piece is the UNESCO International Convention against Doping in Sport (2005), which requires states to abide by the World Anti-Doping Code and strengthens international cooperation against doping<sup>12</sup>. Being the only legally binding document recognised by more than 190 nations, it guarantees that anti-doping regulations are backed by state authorities rather than just private sporting organisations. The human rights framework that anti-doping policies must be evaluated against is provided by other international legal norms, such as the European Convention on Human Rights (ECHR) and the International Covenant on Civil and Political Rights (ICCPR)<sup>13</sup>.

It is expected of states that approve the UNESCO Convention to implement domestic laws that adhere to WADA's guidelines. Several nations, including Norway, Germany, France, and Australia, have passed clear anti-doping legislation, imposing legal requirements on athletes and sports organisations operating within their borders. For instance, the German Anti-Doping Act (2015) goes beyond WADA regulations by making the possession and trafficking of drugs that boost performance illegal and allowing for public authorities to conduct investigations 14. In a similar vein, Australia's Sport Integrity Australia Act (2020) combines national enforcement tools, such as investigative authority and sanctions, with WADA's code15.

5Ibid.

11CAS 2011/A/2322, Katusha Team v. UCI.

<sup>3</sup>Yesalis, C.E. and Bahrke, M.S., "History of Doping in Sport", (2002) 24(1) International Sports Studies 42.

<sup>4</sup>Viret, M., Evidence in Anti-Doping at the Intersection of Science & Law, T.M.C. Asser Press, The Hague (2016).

<sup>6</sup>World Anti-Doping Agency, World Anti-Doping Code 2021, available at https://www.wada-ama.org/en/resources/the-code/world-anti-doping-code-2021 (last visited May 14, 2025).

<sup>7</sup>Ibid.

<sup>8</sup>Supra Note 6

<sup>9</sup>CAS 2007/A/1286, COE v. WADA.

<sup>10</sup>Claudia Pechstein v. Switzerland, Application No. 40575/10, European Court of Human Rights, Feb. 2018.

<sup>12</sup>UNESCO, International Convention Against Doping in Sport (2005), available at https://en.unesco.org/themes/sport-and-anti-doping/convention (last visited May 14, 2025).

<sup>13</sup>Council of Europe, European Convention on Human Rights (1950), available at https://www.echr.coe.int/ (last visited May 14, 2025).

<sup>14</sup>Federal Republic of Germany, Anti-Doping Act (AntiDopG) (2015), available at https://www.gesetze-im-internet.de/antidopg/ (last visited May 14, 2025).

<sup>15</sup>Australian Government, Sport Integrity Australia Act 2020, available at https://www.legislation.gov.au/Details/C2020A00049 (last visited May 14, 2025).

# **Athlete Rights and Anti-Doping Measures**

Athletes in a registered testing pool must provide daily updates of their location and be available for testing at a designated hour every day, 365 days a year, according to the World Anti-Doping Agency's "whereabouts" system, which is outlined in Article 5 of the WADC<sup>16</sup>. Even after being necessary for efficient out-of-competition testing, this system has drawn a lot of criticism for prying into athletes' private lives. Privacy is recognised as a fundamental right under international law, including Article 8 of the European Convention on Human Rights (ECHR)<sup>17</sup>. This covers freedom from capricious monitoring and safeguarding of private data. Under Article 21 of the Indian Constitution, which protects the right to life and personal liberty, a similar stance has now been firmly established in India. The right to privacy was acknowledged as a fundamental right under Article 21 in the historic ruling in *Justice K.S. Puttaswamy (Retd.) v. Union of India (2017)*<sup>18</sup>. The Supreme Court ruled that privacy encompasses informational privacy, personal autonomy, and bodily integrity—all of which are related to the whereabouts system. The ruling's principles are extremely pertinent, even though athletes were not directly affected. It would probably need strict protections to be constitutional to subject athletes to round-the-clock location tracking without judicial oversight. This matter was examined globally in *FNASS v. France*, where the European Court of Human Rights upheld the legitimacy of the whereabouts system while stressing the necessity of proportionality and safeguards<sup>19</sup>. Any future challenge to such a system in India would probably be evaluated using the *Puttaswamy* lens, which calls for minimal intrusion, proportionality, and a legitimate goal.

Indian athletes usually go to the National Anti-Doping Disciplinary Panel (NADP) and, if they are appealing, the Anti-Doping Appeal Panel (ADAP) in doping-related disputes. Athletes' access to legal representation and assistance, as well as the panels' independence, impartiality, and legal training, have all been questioned. International courts have highlighted the significance of an independent tribunal and access to fair representation in cases such as *Claudia Pechstein v. Switzerland*<sup>20</sup>. These worries are similar to those in India, where athletes frequently come from low-income families and do not have access to legal representation. Important procedural protections like prompt notification, legal counsel, and evidence access are outlined in the Athletes' Anti-Doping Rights Act, which is a component of the updated 2021 WADC<sup>21</sup>. These protections ought to be incorporated into Indian anti-doping organisations in order to satisfy both constitutional and international due process requirements.

# **Comparative Analysis of Global Approaches**

The World Anti-Doping Code largely sets the common standards for anti-doping regimes around the world, while national legal cultures, constitutional protections, and degrees of governmental involvement shape jurisdictional differences. With an emphasis on the US, Germany, India, and Norway, this section compares how different nations strike a balance between athlete rights and anti-doping enforcement.

#### A. United States:

The United States has a distinct model in which the United States Anti-Doping Agency (USADA), a private nonprofit organisation approved by Congress under the Office of National Drug Control Policy Reauthorisation Act of 2006, is primarily responsible for anti-doping enforcement.

The U.S. Constitution, especially the Fifth and Fourteenth Amendments, which provide equal protection and due process, serves as the foundation for USADA's operations. However, courts have little authority to get involved in anti-doping disputes because USADA is not a state actor. However, USADA upholds strict procedural requirements, such as the right to an independent arbitration panel, access to legal counsel, and notice of charges<sup>22</sup>. The athlete claimed in *Hardy v. United States Anti-Doping Agency* that inconsistent sample testing practices violated her right to due process. Although it stressed the significance of procedural fairness in such quasi-judicial actions, the court upheld the arbitration award against her<sup>23</sup>.

#### B. Germany:

Germany has one of the strictest anti-doping policies. Doping by athletes and their support staff is illegal under the Anti-Doping Act (AntiDopG) of 2015. Fines, jail time, and exclusion from competition are possible outcomes of violations<sup>24</sup>. Nonetheless, Germany's Basic Law (Grundgesetz), especially Article 2(1) (right to free development of personality) and Article 1(1) (human dignity), greatly influences its legal philosophy. These safeguards influence the development and application of doping controls by regulatory agencies such as NADA Germany.

<sup>16</sup>Supra Note 8

<sup>17</sup>Supra Note 16

<sup>18</sup>Justice K.S. Puttaswamy (Retd.) v. Union of India, (2017) 10 SCC 1, available at https://indiankanoon.org/doc/91938676/ (last visited May 14, 2025). 19Federation Nationale des Syndicats Sportifs (FNASS) and Others v. France, App No. 48151/11, European Court of Hu man Rights (2018), available at https://hudoc.echr.coe.int (last visited May 14, 2025).

<sup>20</sup>Supra Note 12

<sup>21</sup>World Anti-Doping Agency, Athletes' Anti-Doping Ombuds Pilot Project (2021), available at https://www.wada-ama.org/en/news/wada-launchesathletes-anti-doping-ombuds-pilot-project (last visited May 14, 2025).

<sup>22</sup>United States Anti-Doping Agency (USADA), USADA Arbitration Rules (2021), available at https://www.usada.org/resources/legal/arbitration/ (last visited May 14, 2025).

<sup>23</sup>Hardy v. United States Anti-Doping Agency, 362 F. Supp. 2d 76 (D.D.C. 2005), available at https://caselaw.findlaw.com (last visited May 14, 2025). 24 Federal Republic of Germany. (2015). Anti-Doping Act (AntiDopG), available at https://www.gesetze-im-internet.de/antidopg/ (last visited May 14, 2025) 2025)

# C. India:

In recent years, India's anti-doping strategy has undergone significant development. Although it follows the WADC and is housed within the Ministry of Youth Affairs and Sports, the National Anti-Doping Agency (NADA) is not governed by any laws. The National Anti-Doping Act, 2022, which created the National Board for Anti-Doping in Sports and gave NADA a legal basis, was a significant reform<sup>25</sup>. However, legal and infrastructure limitations frequently make it difficult for India to comply with international standards. In disciplinary proceedings, procedural due process as outlined in Articles 14 and 21 of the Indian Constitution is not always followed. The Delhi High Court stepped in to overturn a wrestler's temporary suspension in *Amit Dahiya v. NADA*, pointing out procedural errors like inadequate notice and a lack of a hearing opportunity<sup>26</sup>. Courts have stressed that natural justice and fairness principles must be followed by even quasi-judicial entities. Moreover, all governmental and quasi-governmental actions that impact life and liberty must be reasonable, proportionate, and in the public interest, according to the *Justice Puttaswamy ruling*<sup>27</sup> and *Maneka Gandhi v. Union of India*<sup>28</sup>—standards that also need to direct anti-doping policy.

# VI. Challenges and Criticisms of the Current Anti-Doping Regime

Even though the global anti-doping movement has made a substantial contribution to the advancement of athlete integrity and clean sport, it is not impervious to criticism. These critiques emphasise the urgent need for reform and cut across ethical, legal, and scientific domains.

#### A. Invasiveness and Overreach

Anti-doping procedures have been criticised for being overbearing, especially the "*whereabouts*" requirement and surprise testing. Every day of the year, athletes should be available for testing, possibly at their residences, training centres, or recreational areas [2]. Many people believe that fundamental privacy rights are incompatible with this pervasive oversight. The "*one-size-fits-all*" approach, according to critics, ignores the varying risk levels found in different sports, genders, and competitive levels. For example, athletes are frequently the targets of the same surveillance systems as elite professionals<sup>29</sup>. In *Baxter v. IOC<sup>30</sup>* case, the Court of Arbitration for Sport (CAS) stressed the need for proportionality in enforcement; however, there is still a lack of effective implementation.

# B. Lack of Transparency and Independent Oversight

There is not complete transparency in the anti-doping adjudication process. Anti-doping panel rulings are not always made public or are given without thorough justification in a number of jurisdictions, including India. Accountability and the potential for capricious or prejudiced decisions are called into question by this. Anti-doping organisations like USADA (USA) and NADA (India) frequently serve as judges, prosecutors, and investigators, creating institutional conflicts of interest. Although appeals can be submitted to organisations such as CAS, the lengthy and costly procedure restricts access for athletes from low-income backgrounds<sup>31</sup>.

#### C. Disproportionate Sanctions and Career Ruin

Strict liability frequently applies to anti-doping infractions, which means that even inadvertent or accidental use of banned substances can result in severe consequences. Regardless of fault or intention, athletes are held accountable for everything that is found in their bodies.

Though intended as a deterrent, this strategy can result in sanctions that end a person's career even when it comes to tainted supplements, prescription drugs, or mislabeled goods. After testing positive for meldonium, a drug recently added to the prohibited list, Maria Sharapova was banned for two years (later lowered to 15 months) in 2016. Even though the panel acknowledged that her actions weren't purposefully dishonest, the penalty still had serious repercussions<sup>32</sup>.

#### D. Racial, Gender, and Socio-Economic Biases

Recent research shows that anti-doping rules may unintentionally discriminate against women, athletes from the Global South, and athletes from lowerincome families. Although they are held to the same standards as athletes in resource-rich countries, athletes in developing countries frequently lack access to licensed nutritionists, legal counsel, or secure training facilities.

Issues of trauma and bodily autonomy are brought up by the gendered implications of some policies, such as intrusive sample collection. Particularly when male officials are present, female athletes have voiced their displeasure with the discomfort and lack of protections during in-competition and out-

25Government of India, The National Anti-Doping Act, 2022, available at https://egazette.nic.in (last visited May 14, 2025).

26Amit Dahiya v. National Anti-Doping Agency, Delhi HC, W.P.(C) 11297/2015, available at https://indiankanoon.org/doc/125389640/ (last visited May 14, 2025).

27Supra Note 23

28Supra Note 28

29Supra Note 6

31Duval, A., "Not in My Name: CAS, Consent, and Sports Arbitration", Max Planck Institute for Procedural Law (2019).

32ITF v. Maria Sharapova, CAS 2016/A/4643, available at https://www.tas-cas.org (last visited May 14, 2025).

<sup>30</sup>Baxter v. IOC, CAS OG 02/007 (2002), available at https://jurisprudence.tas-cas.org (last visited May 14, 2025).

of-competition testing<sup>33</sup>. Nearly 60% of doping offences involved athletes from low-income or rural backgrounds, according to an analysis of NADA rulings from 2016–2021<sup>34</sup>.

#### E. Lack of Scientific Consensus and Evolving Pharmacology

It is frequently contested whether lists of prohibited substances and testing procedures have a scientific foundation. Even after conflicting evidence of performance enhancement, some drugs, such as meldonium and marijuana, have been outlawed.

The legitimacy of the entire system is called into question by the arbitrary nature of these prohibitions. The panel recognised shortcomings in the scientific validation of thresholds and half-life periods for specific substances in CAS 2016/A/4643 (WADA v. Radcliffe). Sanctions were nevertheless applied, demonstrating how precautionary enforcement can take precedence over scientific ambiguity<sup>35</sup>.

# VII. Reforms and Recommendations for a Rights-Respecting Anti-Doping Framework

Reforms must strive for proportionality, transparency, and human dignity in order to balance athlete rights with the integrity of sport. This is a brief reform roadmap:

# 1. Codify Athlete Rights:

Create a Global Athletes' Bill of Rights that requires: Prior informed consent for the examination, availability of translators and legal assistance, appropriate testing hours collection methods that are sensitive to gender and finally, human rights courts or national sports tribunals ought to have the authority to enforce these rights<sup>36</sup>.

# 2. Independent and Transparent Judgement

To prevent conflicts of interest, anti-doping organisations should have distinct roles for investigation, prosecution, and adjudication. Publicise wellreasoned rulings and strengthen judicial oversight. The Lokpal system in India, where various authorities independently handle complaint intake, investigation, and adjudication, could serve as a model<sup>37</sup>.

#### 3. Tiered Sanctions and Education-First Approach

Establish a tiered punishment structure that makes a distinction between carelessness and deliberate doping. Instead of career-ending bans, first-time or minor offenders—especially young people—should receive rehabilitative education. The International Convention against Doping in Sport, which prioritises education over punishment, is consistent with this model.

#### 4. Scientific Review Panel

Establish an independent Scientific Review Board under WADA to review prohibited substances every year on the basis of harm, fairness, and performance enhancement evidence. This would guarantee that the list changes in tandem with pharmacological advancements and prevent arbitrary bans<sup>38</sup>.

#### 5. Data Privacy and Digital Security

Data protection at the GDPR level must be adhered to by anti-doping databases. Only with informed consent and stringent access controls should biometric and biological data be stored. Anti-doping regulations must incorporate India's right to privacy under Article 21, which was upheld in *Justice K.S. Puttaswamy v. Union of India* [21].

# **VIII.** Conclusion

Sport has created one of the most ambitious regulatory frameworks in history in its unwavering quest for fair play. However, the distinction between discipline and intrusion, vigilance and violation, has frequently become hazy in the fight against doping. Preserving the sanctity of competition, which started out as a noble cause, is now in danger of turning into a system where athletes are monitored like suspects, deprived of their agency, and presumed

35CAS 2016/A/4643, WADA v. Radcliffe, available at https://www.tas-cas.org (last visited May 14, 2025).

36Global Athlete, Athlete Rights Declaration (2021), available at https://globalathlete.org (last visited May 14, 2025).

37Government of India, The Lokpal and Lokayuktas Act, 2013, available at https://prsindia.org (last visited May 14, 2025).

<sup>33</sup>WADA Athlete Committee, Position on Gender Equity in Testing (2020), available at https://www.wada-ama.org (last visited May 14, 2025).

<sup>34</sup>The Print, "Why so many Indian athletes are failing dope tests", (2021), available at https://theprint.in/sport (last visited May 14, 2025).

<sup>38</sup>WADA, Prohibited List Consultation Process (2024), available at https://www.wada-ama.org (last visited May 14, 2025).

guilty. This essay has explored the intersections of science, ethics, and law. It has questioned whether the current battle against doping upholds the spirit of sport without destroying the athlete's soul.

Rethinking how we pursue anti-doping objectives with empathy, constitutional clarity, and a dedication to human dignity is the solution, not giving up on them. India's constitutional protections, especially the privacy and liberty clause in Article 21, serve as reminders that integrity must never be sacrificed for the sake of individual rights rather than as barriers to anti-doping measures. A change from punishing potential to protecting the individual, from suspicion to support, is required globally. Let trust, not fear, be the basis for compliance in the new anti-doping paradigm. where athletes are partners in upholding the integrity of sport rather than merely being subjects of regulation. Then and only then can we say that the arena, be it clay or court, field or finish line, is not only clean but also genuinely just.