



## Analysis on Food and Agriculture Organisation and its Impact on Food and Agriculture Development

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### ABSTRACT

This study investigates the degree to which the United Nations Food and Agriculture Organization (FAO) promotes innovation in the global food system. The article uses a doctrinal legal research approach to examine pertinent treaties, FAO legal instruments, strategic documents, and programs with a view to ascertaining whether the FAO has been effective in contributing to food system innovation. This study emphasizes the normative roles of the organization, policy directions, and operations in the field to investigate how such mechanisms advance sustainable agriculture, assist research and development, and achieve international cooperation.

This comprehensive research study delves deep into the various aspects of how the United Nations' Food and Agriculture Organization (FAO) actively promotes and encourages innovation in the context of the global food system. For the purpose of conducting this research, the paper employs a doctrinal legal research methodology that scrutinizes a range of pertinent treaties, FAO legal instruments, strategic plans, and programs with care. The aim of this research is to ascertain whether the FAO has made significant strides in contributing meaningfully to innovation in the food system. Moreover, this research effectively identifies the organization's normative functions, including its contribution to policy provision as well as field operations. In the process, it seeks to analyze the various mechanisms through which these various mechanisms not only improve sustainable agricultural activities but also facilitate research and development processes, while encouraging cooperation worldwide among various actors in the food sector.

Keywords: FAO, food system innovation, sustainable agriculture, pertinent treaties, strategic plans, normative functions.

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### INTRODUCTION

Food systems in the global community are now being faced with a multitude of enormous challenges, some of which are but not limited to climate change, ever-increasing population growth, longstanding food insecurity issues, and the existence of unsustainable farming practices that erode our resources. In the complex and multifaceted scenario, the necessity for food systems' innovation has come to be of the utmost importance, covering a broad array of factors ranging from technological innovation to institutional change, policy formulation, and social determinants that affect the production and delivery of food. The need for the FAO's establishment in the year 1945 is a renowned international organization with the overall mandate of enhancing food security globally and promoting the principles of sustainable agriculture as well. Part of the activity undertaken by the FAO is actively fostering and promoting innovation that is required to address the current challenges in the food systems of today. Knowledge of the FAO's role as a facilitator of innovation is essential in order to measure world governance of food and agriculture. This study examines how world policy and law-making around the FAO facilitate or stifle innovation and, consequently, impact sustainable development and food security.

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### REVIEW OF LITERATURE

1. **Conceptual Foundations of Innovation in Food Systems** : Agricultural and food system innovation is a lot more than the progression of technology or the creation of new devices. Hall et al. (2001) share that agricultural innovation systems are a dynamic set of numerous organizations, businesses, and individuals that are dedicated to developing and utilizing new products, innovative processes, and other organizational structures that are meant to be utilized for economic ends. The system, holistic approach acknowledges the importance of the socio-political and institutional determinants of innovation that have a strong impact on innovation, determinants that are particularly pertinent due to the intergovernmental character of the FAO.<sup>1</sup>

The High-Level Panel of Experts on Food Security and Nutrition, or HLPE, released a thorough report in 2019 that explores the prominent and intricate role of innovation in developing sustainable food systems. In this in-depth treatment, the HLPE firmly asserts that for innovation to be best utilized, it must not only be inclusive but context-specific, considering local needs and conditions, and above all, it must be focused on bringing about social

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<sup>1</sup> Hall, A., et al. (2001). *New agenda for innovation systems in agriculture*. International Service for National Agricultural Research

transformation alongside economic growth. This is in total convergence with the ultimate objective predetermined by the Food and Agriculture Organization (FAO), which aims to attain food security for all while at the same time guaranteeing environmental sustainability.<sup>2</sup>

**2. FAO's Role in Food Governance and Innovation:** A number of eminent scholars emphasize the normative and operational critical roles that the Food and Agriculture Organization (FAO) plays in establishing global food standards and facilitating capacity-building activities across the globe. Margulis (2013) contends that the central role of the FAO in the context of global food governance has, in fact, empowered and constrained its ability to make effective innovative moves. On the one hand, the organization has unmatched expertise and an unprecedented convening power that allow it to convene key stakeholders under one umbrella; however, on the other hand, its dependence on state actor-generated consensus and the employment of voluntary commitments can significantly undermine the effectiveness and scope of the decision-making processes that are key to transformative change.<sup>3</sup>

**3. Science, Technology, and Innovation (STI) in Global Food:** Policy Science and technology are increasingly being considered foundation drivers that significantly contribute to global agricultural growth and best practices. It is argued in the comprehensive study by Pingali (2012) on agricultural policy that various innovations, especially biotechnology, precision agriculture, and information and communication technologies (ICTs), have significant contributions towards achieving food security and environmental sustainability goals. Strategic contributions by the Food and Agriculture Organization (FAO) recognize the value of such a strategy; however, practical implementation of the STI principles entails crossing a vast expanse full of numerous challenges such as ethical concerns, intellectual property right issues, and access to high-end technology.<sup>4</sup>

**4. Institutional Mechanisms and Global Partnerships:** Brunori et al. (2013) draw attention to the fact that there must be connections between research, policy, and practice around innovation ecosystems. The partnerships that FAO has with others such as CGIAR and IFAD have assisted in establishing a working environment, despite fragmentation and unnecessary duplication of activity being a common criticism.<sup>5</sup>

Béné et al. (2019) describe that innovation is typically constrained by weak institutional arrangements in developing countries. FAO's capacity development in developing countries aims to fill these institutional gaps, but the long-term effect will rely on national political will and long-term investment.

**5. Critiques and Limitations in FAO's Innovation Role:** Given the hopeful promise of innovation historically being associated with farm development, critical theorists pose tough and relevant questions about the potential of the Food and Agriculture Organization (FAO) to make meaningful change for the farming population. Patel (2012) argues that the FAO is frequently complicit in reinforcing and promoting a neoliberal vision of farm development that will frequently serve large agribusiness interests at the expense of smallholder farmer interests and needs. This can eventually be used to further marginalize the very population that is in the greatest need of innovative solution and assistance to their farming activity.<sup>6</sup>

McKeon (2015) offers a critical analysis of the FAO's voluntary guidelines, which he specifically state fall short of the level of enforceability that they would require in order to be truly effective. As a case in point, he says that although the Voluntary Guidelines on the Responsible Governance of Tenure encourage the development and use of policies about land that are innovative-friendly, the fact that the guidelines are voluntary necessarily diminishes their real impact in real circumstances.

## 6. Emerging Trends and the Way Forward :

Current literature highlights an immense and growing interest in the theme of agri-digital platform development, circular food systems adoption, and climate-smart agriculture. FAO's emphasis on such critical areas has gained highly acclaimed and appreciated recognition, especially its committed efforts in supporting data-driven decision-making processes and enhancing climate resilience in different agricultural practices. However, Timmermann and Félix (2020) highlight the importance of contextualizing innovation based on the unique requirements and context of indigenous and local communities. That is, it is essential to contextualize innovation based on unique requirements and context. Finally, Rose et al. (2021) call for a paradigm shift in how we conceptualize innovation, arguing that it must be understood as predominantly a systems learning process rather than merely a succession of technological developments. In this regard, the future of the FAO can be transformed in a fundamental way by facilitating the creation of multi-actor governance platforms and facilitating continuous feedback loops between actors.<sup>7</sup>

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## RESEARCH OBJECTIVES

1. To examine the FAO's legal and institutional framework in relation to innovation.
2. To identify and analyze key FAO programs and initiatives aimed at promoting innovation in the food system.
3. To evaluate the effectiveness of FAO's innovation-related policies in terms of implementation and impact.
4. To assess the challenges and limitations faced by FAO in advancing innovation.
5. To provide recommendations for enhancing FAO's role in international food system innovation.

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<sup>2</sup> HLPE (2019). *Agroecological and other innovative approaches for sustainable agriculture and food systems*. FAO.

<sup>3</sup> Margulis, M. E. (2013). "The regime complex for food security: Implications for the global hunger challenge." *Global Governance*, 19(1), 53-67

<sup>4</sup> Sharma, S. (2015). *Global Food Governance: FAO and the Treaty on Plant Genetic Resources*. Routledge.

<sup>5</sup> Brunori, G., et al. (2013). "Innovation for sustainable food systems." *Sociologia Ruralis*, 53(3), 272-290.

<sup>6</sup> Patel, R. (2012). *Stuffed and Starved: From Farm to Fork*. Melville House.

<sup>7</sup> Rose, D. C., et al. (2021). "Reframing the future of agriculture: The transition to sustainability." *Nature Food*, 2, 338-344.

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## RESEARCH QUESTIONS

1. What are the primary legal and policy instruments through which FAO seeks to promote innovation in food systems?
  2. How has the FAO defined and operationalized “innovation” within its strategies and programming?
  3. What institutional mechanisms exist within FAO to support research and innovation?
  4. What are the main achievements and limitations of FAO’s efforts to foster innovation?
  5. How do member states and partners interact with FAO’s innovation agenda?
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## RESEARCH METHODOLOGY

This study employs **doctrinal legal research methodology**, which involves analyzing primary and secondary legal materials to develop a detailed understanding of the FAO’s approach to innovation. The sources examined include:

- FAO Constitution and foundational documents.
- Official FAO strategy papers and policy briefs.
- Treaties and international agreements developed or facilitated by FAO.
- Scholarly journal articles, books, and commentaries on international food law and governance.
- Reports and evaluations by the FAO and independent bodies.

## HYPOTHESIS

“FAO provides for innovation in international food system”

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## FAO AND THE INTERNATIONAL FOOD SYSTEM

The global food system is the highly interconnected and very complex system of activities, actors, institutions, and regulatory frameworks involved in the production, processing, trade, distribution, consumption, and disposal of food on a global basis. It spans national borders and includes both public and private actors, ranging from smallholder producers to multinational agribusiness corporations, international institutions, NGOs, and governments.

According to the High-Level Panel of Experts (HLPE) definition, food systems are an integrated system that consists of “all the elements and activities that relate to the production, processing, distribution, preparation and consumption of food, and the outcomes of these activities, including nutrition and health, socio-economic and environmental outcomes.” This definition reflects the interlinkages of all the different elements in the entire process of food, from production to the ultimate stage at which it is consumed, and the wide-ranging impacts that these activities have on nutrition, public health, economic considerations, and the environment as a whole.

### 1. What are the primary legal and policy instruments through which FAO seeks to promote innovation in food systems?

The Food and Agriculture Organization, known more commonly as the FAO, and which is part of the United Nations, employs a broad array of legal tools that can be categorized into both binding and non-binding instruments, as well as overarching policy frameworks, all with the general objective of encouraging innovation across food systems globally. These diverse tools span broad areas of key focus that include, but are not limited to, biodiversity, food safety, digital agriculture development, sustainable development processes, and the field of biotechnology. It is noteworthy that even though there are certain tools that possess legal implications and are therefore binding, a significant number of these tools are “soft law” instruments. These tools include voluntary guidelines, codes of conduct, and strategic documents, all of which play a central role in shaping and influencing national and international policy frameworks.

International Treaty on Plant Genetic Resources for Food and Agriculture (ITPGRFA) (2001) Legal Status: Binding Treaty

**Innovation Linkage:** The transfer of genetic materials, the collaboration in research activities and the improvement of plant breeding. The ITPGRFA is among the cornerstone legal tools under the FAO framework. It opens up access to plant genetic material required for crop breeding and innovation in research. The Multilateral System of benefit-sharing and access provides scientists and plant breeders with access to a vast pool of genetic diversity from across the globe. Sharing is at the center of making biotechnological innovation and climate-resilient agriculture possible.

Example: CGIAR institutions use the ITPGRFA to acquire genetic materials and develop high-yielding and disease-resistant crops.<sup>8</sup>

Codex Alimentarius Commission (Codex)

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<sup>8</sup> FAO (2001). *International Treaty on Plant Genetic Resources for Food and Agriculture*. Retrieved from: [www.fao.org](http://www.fao.org)

Legal Status: Non-binding international standards (soft law)

Innovation Link: The approach of integrating and harmonizing various food safety processes and quality standards in a combined manner. Administered together by WHO and FAO, Codex publishes science-based food safety standards that facilitate food processing innovation, biotechnology, labelling, and trade. The standards are crucial to the development and international acceptance of new food technologies such as GMOs and cultured meat, by providing risk-assessment criteria and enabling regulatory harmonization. The Codex Alimentarius guidelines, in particular aimed at food additives and contaminants, play an essential and core function for the food innovation industries directly engaged in the noble task of food preservation and improvement.<sup>9</sup>

FAO Strategic Framework 2022–2031

Legal Status: Policy document

Innovation Link: The essence of mainstreaming innovation in FAO activities

This specific framework categorically and unmistakably asserts that innovation has been identified as a vital and critical cross-cutting driver with a leading role to facilitate the attainment of the Food and Agriculture Organization's "Four Betters": i.e., better production, better nutrition, a better environment, and a better standard of living. The framework puts its focus in the following focal areas:

- Aiding digital transformation of agriculture.
- Facilitating science-based policy interventions.
- Facilitating public-private partnerships.
- Building innovations in institutional governance and reform

## 2. How has the FAO defined and operationalized “innovation” within its strategies and programming?

Agricultural and food innovation is the central focus of the FAO's new mandate, especially when it is about building resilient and sustainable food systems to respond to climate change, population growth, and resource shortages. Over the past decade, the FAO has evolved exponentially in the way it conceptualizes, defines, and applies “innovation.” While initially it was preoccupied with technical innovations in agriculture production, now the FAO promotes a more extensive, inclusive, and systemic form of innovation.<sup>10</sup>

In its Science and Innovation Strategy (2022), the FAO describes innovation as:

The process that involves the development or the acquisition of new or improved ideas, knowledge, products, services, or processes is undertaken for a specific aim. The aim is to become more effective, more competitive, more resilient to various shocks, and more supportive of environmental sustainability. In doing so, the process ultimately makes a worthwhile contribution to critical sectors such as food security, improved nutrition, and the overall aim of sustainable development.<sup>11</sup>

This particular definition is applied to illustrate a comprehensive and expansive vision of innovation that remains broad and multidimensional in scope.<sup>12</sup> It addresses a variety of various aspects, such as but not limited to technological, social, institutional, organizational, and policy dimensions. Significantly, it goes beyond the common tendency to view innovation as merely science or technology-based. Instead, this definition acknowledges and includes the functioning of local systems of knowledge, the process of co-creation, and the functioning of inclusive governance models in the overall framework of innovation.<sup>13</sup>

## 3. What institutional mechanisms exist within FAO to support research and innovation?

The Food and Agriculture Organization, or the FAO, a United Nations specialized agency, has established a rich institutional structure of mechanisms specifically tailored to promote, encourage, and coordinate critical research and innovation activities in the domain of food systems. These well-crafted mechanisms work very efficiently at both headquarters levels, where all the primary administrative work is performed, as well as at multiple field levels, where ground-level work is performed. The primary reason behind these mechanisms is to ensure that FAO's entire technical, normative, and strategic capabilities are well streamlined with its overall mission, which is dedicated to enhancing food systems to make them more sustainable, resilient, and inclusive for all concerned stakeholders.<sup>14</sup>

These mechanisms seek to promote more science and policy interface, enable stakeholder engagement, develop national capacity, and ensure that innovation supports the achievement of the Sustainable Development Goals (SDGs), in particular SDG 2: Zero Hunger.<sup>15</sup>

<sup>9</sup> Codex Alimentarius Commission. (FAO & WHO). [www.codexalimentarius.org](http://www.codexalimentarius.org)

<sup>10</sup> FAO (2022). *Science and Innovation Strategy*. Available at: <https://www.fao.org/innovation>

<sup>11</sup> FAO (2020). *Innovation at FAO: Institutional Structures and Strategic Directions*

<sup>12</sup> FAO (2022). *Science and Innovation Forum Summary Report*

<sup>13</sup> FAO (2016). *E-Agriculture Strategy Guide: Piloted in Asia-Pacific Countries*. FAO and ITU.

<sup>14</sup> FAO (2022). *FAO Science and Innovation Strategy*. Retrieved from: <https://www.fao.org/innovation>

<sup>15</sup> FAO (2021). *Strategic Framework 2022–2031*

### The Office of Innovation (OIN)

The Office of Innovation, or OIN, for short, was established in the year 2019. It is the focal point for all the activities and initiatives concerning innovation for the Food and Agriculture Organization (FAO). The office was set up as a direct response to the increasing complexity and rising urgency of the issues confronting food systems across the globe today, and the need for a holistic, cross-cutting, and coherent approach to addressing issues of innovation was strongly felt.<sup>16</sup>

#### Mandate and Functions:<sup>17</sup>

Be responsible for coordinating and guiding the process of applying the FAO Science and Innovation Strategy, approved in the year 2022. Coordinate innovation activities across FAO departments and decentralized offices. Establish cross-sectoral partnerships with governments, private sector, academia, and civil society. Enable capacity development in digital and technological innovation, especially for poor countries. Encourage co-innovation and co-creation approaches, particularly with smallholders, Indigenous peoples, and youth.

#### Key Deliverables:

Tracking and oversight of the ambitious 1000 Digital Villages program.

Mainstreaming innovation into FAO country programmes and technical cooperation. Organizing and facilitating events that include notable gatherings like the FAO Innovation Awards, as well as engaging discussions referred to as the Innovation Dialogues. "Innovation involves much more than the domain of technology. It is actually the process of generating ideas and making them into useful actions and ensuring that these actions can be replicated and scaled in a way that brings benefits and advantages to all." – FAO Office of Innovation.<sup>18</sup>

### 4. What are the main achievements and limitations of FAO's efforts to foster innovation?

The Food and Agriculture Organization (FAO) has emerged as a major driver of innovation in the world food system, specifically with regard to mounting pressures such as climate change, resource scarcity, conflict, and population growth. Through the combination of policy settings, strategic partners, institutional arrangements, and field programs, FAO has played a major role in mainstreaming and putting innovation into practice at different levels and contexts of governance.<sup>19</sup>

And, as with each of the large multilateral institutions that seek to operate at a big scale, the innovation agenda of such an institution must contend with the entire spectrum of structural, operational, and political limitations. These in turn have a bearing on the macro-level scope, inclusiveness, and efficacy of the interventions which it seeks to implement.<sup>20</sup>

Strategic recognition of innovation is an essential assignment that has to be undertaken by organizations themselves.

The most elementary and most crucial achievement that has been made is definitely the successful integration of innovation as a crucial and cross-cutting driver in the strategic frameworks of the Food and Agriculture Organization, commonly referred to as FAO. Of interest is the fact that the FAO Strategic Framework for the period 2022 to 2031 unequivocally asserts the significance of innovation as a robust transformative power cutting across the "Four Betters," which are better production, better nutrition, better environmental practices, and better quality of life. In the same manner, the Science and Innovation Strategy, which was released in the year 2022, sets out a full and comprehensive plan for the purpose of effectively steering the innovation work of FAO in such a manner that these activities are inextricably tied to the overall objectives enshrined in the United Nations Sustainable Development Goals, commonly referred to as the SDGs.<sup>21</sup>

### 5. How do member states and partners interact with FAO's innovation agenda?

The FAO innovation agenda is effective in essence not only on the basis of the quality and effectiveness of its own internal programs and the organizational mechanisms it has implemented, but also on the basis of how member states and external stakeholders choose to engage with, shape, and ultimately implement the different initiatives that are being brought forward by the FAO. The FAO occupies a sophisticated position as a norm-setting body, as a facilitator of dialogue and partner for collaboration, and as a technical collaborator for nations all around the world, and it offers a pivotal platform by which nations and multiple stakeholders can engage in an integrated manner to strengthen innovation within their food systems.

The communication between FAO, its 194 member nations, and its diverse array of partners—covering NGOs and academia, the private sector—takes on a myriad of forms such as governance roles, implementation partnerships, funding, capacity development efforts, and policy debates. Such interactions help translate global innovation norms into national action, as well as influence FAO's innovation priority development.

<sup>16</sup> FAO (2019). *Hand-in-Hand Initiative Overview*.

<sup>17</sup> McKeon, N. (2015). *Food Security Governance: Empowering Communities, Regulating Corporations*. Routledge.

<sup>18</sup> Margulis, M.E. (2013). *The Regime Complex for Food Security: Implications for the Global Hunger Challenge*. Global Governance.

<sup>19</sup> FAO (2021). *Strategy for Private Sector Engagement*

<sup>20</sup> FAO-CGIAR MoU (2021). *Strategic Research Partnership Agreement*

<sup>21</sup> FAO (2021). *Strategy for Private Sector Engagement*

## CRITICAL EVALUATION OF THE HYPOTHESIS

The hypothesis is that the United Nations Food and Agriculture Organization, or FAO, has been a pioneering and proactive force in facilitating and encouraging innovation in the global food system. The intricate and dynamic system is comprised of different components such as agriculture, food production, processing, distribution, and consumption, which are interlinked on a global level. In order to critically evaluate this claim, we must evaluate the level, effectiveness, scope, and sustainability of FAO's activities, against intended and anticipated strategies and plans and concrete achievements. The evaluation is based on doctrinal research, policy analysis, and international development literature.

### Areas of Agreement:

Having done a serious analysis of many institutional frameworks, and having assessed field-level programs, examined strategic documents, and critically examined global partnerships, we reach a conclusion that provides us with solid evidence to wholeheartedly concur with the hypothesis in a number of important areas.

**1.1 FAO Has Strategically Prioritized Innovation** The Food and Agriculture Organization's Science and Innovation Strategy, which was rolled out in 2022, was a watershed change for the organization, placing innovation as a foundational driver of its overall mandate. Innovation has been mainstreamed and integrated into and across the various strategic pillars of the organization, which are collectively referred to as the "Four Betters" of better production, better nutrition, better environment, and better life. The meaning of innovation has expanded immensely from just high-tech solutions to encompass a wide range of innovations that reach as far as institutions, social structures, digital innovation, and governance practice enhancement. Innovation is now considered more systemic, inclusive, and context-sensitive, as according to the SDGs.

**1.2 FAO Has Established Institutional Frameworks to Support Innovation** Deep structural reforms and institutional mechanisms have been put in place: The Office of Innovation and the Office of the Chief Scientist are in the central coordinating position for managing and coordinating all the affairs related to innovation. Such forums as the Science and Innovation Forum, and the Digital Villages Initiative, are important in promoting the sharing of knowledge as well as upscaling innovative solutions and ideas. Innovation has been incorporated in the Country Programming Frameworks, or CPFs, in a highly detailed manner that act as an important vehicle in connecting the world models of innovation with the priorities of each country.

**1.3 FAO Promotes Responsible and Inclusive Innovation** One of the greatest strengths of the innovation agenda introduced by FAO lies in the strong focus of the agenda on the ethics and inclusivity principles:

Encouraging youth agripreneurs, gender-responsive programming, and the incorporation of Indigenous knowledge. Promoting and enabling innovation especially among rural women, smallholder farmers, and marginal groups in a number of ways. Promoting open access, sustainability, and public good orientation, particularly in digital agriculture.

Evaluation: Innovation, as facilitated by FAO, is not limited to technology—it's people-centered, aligned with social justice and environmental integrity.

### 1. Innovation Tools are Usually Non-Binding

A vast majority of FAO instruments bearing an innovative intent—such as the VGGT, Science and Innovation Strategy, or Agroecology Frameworks—constitute soft law that depends on member states' voluntary implementation.

There is no legal requirement or obligation that necessitates the introduction of innovation programs in any form. Progress is also quite heterogeneous by country based on political will, ability, and regimes.

Criticism: Innovation direction is not enough; implementation is politically unequal and variable.

### 2. Asymmetrical Country Preparedness and Absorptive Capacity

Even in cases where FAO offers cutting-edge tools and resources, many countries are confronted with:

- Poor public research and extension organizations
- Poor digital infrastructure
- Low levels of education or training among farmers.

Weak and under-capacity regulatory frameworks, especially in sectors like biotechnology and data utilization,

Critique: FAO's provision of innovation tools does not always result in a successful and effective adoption of those innovations by the targeted communities and industries.

### 3. Measurement and Accountability Gaps

There is still a substantive lack of a widely known and standardized framework that is committed to properly measuring and assessing the contribution of food system innovation. The majority of FAO projects lack specific monitoring and evaluation (M&E) indicators that are innovation-oriented. Impact reporting has the tendency to focus on the outputs created, for example, the products that have been created, rather than on the systemic changes necessary for long-term improvement.

Critique: It is challenging to measure the actual transformative effects of innovation programs without strong M&E.

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## FINDINGS:

Yes, FAO provides for innovation—both in theory and practice—through its strategies, programs, partnerships, and policy tools. Nevertheless, the scale, effect, and reach of that innovation are dependent on national environments, funding arrangements, and coordination processes over which FAO does not have complete control.

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## SUGGESTIONS AND RECOMMENDATIONS

This section is grounded on the doctrinal analysis and critical review of FAO's role in driving innovation in the global food system. While FAO has registered significant progress in mainstreaming and facilitating innovation through its strategic frameworks, institutional arrangements, and partnerships, the following recommendations and proposals strive to deepen, make equitable, effective, and sustainable FAO's innovation agenda.

1. **Reinforce Binding Commitments and Accountability Mechanisms** Observation: Most of FAO's innovation tools are non-binding (e.g., voluntary action plans, strategies, and guidelines). As such, their uptake is highly heterogeneous among member states, and accountability is low. Recommendation: FAO should consider shifting chosen voluntary norms to soft treaties or model legislations to guide member states in more concrete way. It is necessary to include periodic reporting provisions or create peer-review provisions as similar to Voluntary National Reviews under the Sustainable Development Goals. This will effectively track the path of innovation in different countries as well as promote the exchange of best practices among them. Implement innovation benchmarks or scorecards to allow governments to measure their level of compliance with FAO's innovation objectives.
2. **Invest in Country-Level Innovation Systems and Local Capacities** Observation: Most of these nations do not have adequate institutional, technical, or financial capacity to scale and execute innovation. This results in ineffective FAO tool absorption and sporadic innovation effects. Recommendation: FAO must enhance technical assistance to support the development of national agricultural innovation systems (AIS) in least-developing and low-income countries. Enhance the investment level in public research centers, extension services, and digital infrastructure by tapping opportunities offered under South-South and Triangular Cooperation schemes. Create in-depth analysis that measures the innovation capacity and apply these measurement as a base point to develop targeted and tailored technical assistance. Develop more decentralized hubs of innovation, particularly in rural and disadvantaged areas, in collaboration with local universities and farmer cooperatives.
3. **Strengthen Multi-Stakeholder Governance and Co-Creation** Observation While FAO facilitates inclusive innovation, it is successful farmers', Indigenous Peoples', young people's, and women's participation that is typically limited to consultation participation, but not co-leadership. Recommendation: Institutionalize co-creation models in all innovation programmes—ensuring local actors not only get consulted, but also actively developing and evaluating innovations. Scale up participatory research projects and farmer field innovation laboratories, particularly those focused on agroecology, climate-smart agriculture, and traditional knowledge. Make sure that each project supported by FAO includes a Stakeholder Engagement Plan (SEP) that has indicators for participation and sharing of power.
4. **Offer a Harmonious Balance between Private Sector Partnerships While Ensuring Principles of Equity and Ethical Standards** Observation: Private sector partnerships are important in scaling up innovations, but they also come with risks such as control of data, dependency on proprietary technologies, and marginalization of smallholders. Recommendation: FAO must enhance ethical screening and risk assessment of private sector engagements through its Due Diligence Mechanism. Encourage open access innovations, fair licensing models, and public-private collaborations that benefit public interests. Create a FAO Innovation Ethics Panel to manage sensitive matters (e.g., biotech, digital platforms, seed patents). It is necessary to demand that extensive impact studies be conducted for all innovations that are achieved through collaboration with private partnerships. These studies must specifically address crucial areas such as equity, sustainability, and rights protection.
5. **Institutionalize Monitoring and Evaluation (M&E) of Innovation Impact** Observation: There is an impressive lack of normative instruments and indicators that have been specifically designed for the sake of efficiently measuring the real influence of innovation projects, especially inasmuch as their capacity to lead to systemic change, equity, and sustainability in various contexts.

Recommendation: Develop an integrated and comprehensive Monitoring and Evaluation (M&E) system that is specifically tailored to enable innovation interventions. This needs to cover not just the outputs, like how many tools have been created, but also to have substantial focus on the outcome that has been achieved and the transformational effect that comes out of these interventions. Apply innovation impact indicators to FAO's results-based management system—aligned with SDGs and national development plans. Use impact pathways in conjunction with change theories to track and assess cautiously how diverse innovations are impacting long-term goals like attaining food security, building resilience, and promoting rural development.

## CONCLUSION:

This in-depth research put under thorough and critical scrutiny the hypothesis that reads: "FAO provides for innovation in the international food system." Through the use of a doctrinal approach that examines different legal instruments, analyzes institutional strategies, measures operational programs, and researches multi-stakeholder mechanisms, it is clearly evident that the Food and Agriculture Organization (FAO) plays a vital, important, and complex function in facilitating and advancing innovation at global, regional, and national levels.

The Food and Agriculture Organization, or the FAO, has been able to strategically and successfully place innovation as a cornerstone pillar of its comprehensive development agenda. Through its Science and Innovation Strategy, institutional mechanisms like the Office of Innovation, and engaging with an exceedingly large number of diverse stakeholders, and through carrying out field-level interventions, the FAO has been able to promote a visionary future of innovation that is not only inclusive in nature but also sustainable and systems thinking-oriented. Innovation, in the context of the present time, is not concerned with being narrowly and exclusively an issue of technological change but being viewed as a process of transformation that entails a very vast range of dimensions, including social, institutional, policy-related, and digital.

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  29. CGIAR Innovation and Impact Platform: <https://www.cgiar.org>